

## Message Text

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ACTION EB-08

INFO OCT-01 AF-10 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 SS-15  
NSC-05 /051 W

-----004968 292221Z /64

R 290809Z JUL 77

FM AMEMBASSY DAKAR

TO SECSTATE WASHDC 0428

INFO AMEMBASSY ABIDJAN

AMEMBASSY LAGOS

AMEMBASSY MONROVIA

AMCONSUL MONTREAL

AMEMBASSY NAIROBI

AMEMBASSY BRUSSELS

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BRUSSELS FOR FAA

MONTREAL FOR USDEL ICAO

MONROVIA ALSO FOR FAA

E.O. 11652: N/A

TAGS: EAIR, PORG, ICAO, SG

SUBJECT: CIVAIR: BILATERAL NEGOTIATION/DAKAR FIR

REF: STATE 158124

1. SUMMARY: SENEGALESE RULE OUT WEEK OF OCTOBER 3 FOR  
RESUMED CIVAIR TALKS DUE TO CONFLICT WITH ICAO MEETING,  
AND HAVE INFORMALLY SUGGESTED WEEK OF OCTOBER 10 INSTEAD.  
PLEASE ADVISE IF MONROVIA AND DAKAR COULD BE SCHEDULED SAME  
WEEK. DIRECTOR OF TRANSPORT REITERATED SENEGALESE REFUSAL  
TO GIVE LONG-RANGE APPROVAL FOR CAPACITY PLANS, AND HE  
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CONTINUES TO DRAW DIRECT LINK BETWEEN MIAMI ROUTE FOR  
AIR AFRIQUE AND TRAFFIC RIGHTS FROM DAKAR ONWARD TO  
OTHER AIR AFRIQUE COUNTRIES FOR U.S. CARRIERS. HE  
EXPRESSED APPRECIATION FOR U.S. SUPPORT FOR MAINTENANCE  
OF PRESENT DAKAR FIR IN ICAO DELIBERATIONS. END SUMMARY.

2. EMBASSY HAS RECEIVED NO WRITTEN SENEGALESE RESPONSE

TO U.S. PROPOSAL OF CIVIL AIR NEGOTIATIONS WEEK OF OCTOBER 3 IN DAKAR, BUT DIRECTOR OF TRANSPORT ALIOUNE NDOYE INFORMED EMBOFFS JULY 27 THAT THOSE DATES WOULD BE IMPOSSIBLE DUE TO CONFLICT WITH ICAO MEETING IN MONTREAL TAKING PLACE SEPTEMBER 13 THROUGH OCTOBER 5 WHICH NDOYE AND OTHER LOCAL AVIATION OFFICIALS WILL BE ATTENDING. NDOYE SAID OTHER COMMITMENTS WOULD PRECLUDE TALKS BETWEEN NOW AND SEPTEMBER 13, THAT OCTOBER 22-26 AIR AFRIQUE ADMINISTRATIVE COUNCIL MEETING IN BRAZZAVILLE WOULD RULE OUT LATE OCTOBER, AND THAT MEETING OF ECOWAS TRANSPORT EXPERTS WOULD TAKE HIM TO LAGOS IN EARLY NOVEMBER. ONLY POSSIBILITIES HE SAW WOULD BE BETWEEN OCTOBER 10-20 OR AFTER NOVEMBER 15. WHEN EMBOFF NOTED THAT THIS MIGHT NECESSITATE SENEGALESE DELEGATION GOING TO WASHINGTON AS ORIGINALLY FORESEEN, NDOYE JOKED THAT IN THAT CASE HE WOULD PREFER TO WAIT UNTIL SPRING TO AVOID NORTH AMERICAN WINTER. PLEASE ADVISE IF DEPT SEES ANY POSSIBILITY OF SQUEEZING IN DAKAR WITH MONROVIA WEEK OF OCTOBER 10.

3. NDOYE'S COMMENTS ON ISSUES AT STAKE IN NEGOTIATIONS REVEALED NO EVOLUTION IN SENEGALESE THINKING SINCE 1976 TALKS. HE DEFINED ROUTE AND CAPACITY QUESTIONS AS TWO PRINCIPAL REMAINING PROBLEMS. HE SAID CAPACITY WAS "FALSE ISSUE," SINCE GOS COULD NO MORE COMMIT ITSELF TO FIVE-YEAR FREQUENCY AND EQUIPMENT PROGRAMS FOR FOREIGN CARRIERS THAN IT COULD FOR AIR AFRIQUE. HE SAID SUCH APPROVAL LIMITED OFFICIAL USE

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MUST BE ROUTINELY OBTAINED ON YEAR-TO-YEAR BASIS, AND PRODUCED CHARTS WHICH HE SAID AIR AFRIQUE WAS REQUIRED TO SUBMIT SEMI-ANNUALLY SETTING FORTH PROPOSED EQUIPMENT AND FREQUENCIES.

4. SENEGAL RETAINED INTEREST IN MIAMI ROUTE, NDOYE SAID, BUT RECOGNIZED THAT THAT MIGHT NOT BE POSSIBLE. HOWEVER, IF AIR AFRIQUE COULD NOT FLY TO TWO U.S. POINTS, SENEGAL COULD NOT GRANT U.S. TRAFFIC RIGHTS FROM SENEGAL ON TO ABIDJAN (AND OTHER AIR AFRIQUE COUNTRIES). (THIS APPEARS TO CORRESPOND TO IVOIRIAN POSITION IN APRIL 1977 TALKS- STATE 97234). NDOYE ARGUED THAT PROPOSED AIR AFRIQUE NEW YORK-MONTREAL ROUTE WAS BALANCED BY TRAFFIC RIGHTS OF U.S. CARRIERS FROM AIR AFRIQUE COUNTRIES TO OTHER AFRICAN STATES. HE INGENUOUSLY REMARKED THAT IT SHOULD BE SIMPLE MATTER TO RESOLVE REMAINING QUESTIONS IN DAY AND HALF OF TALKS, BUT HE CONVEYED NO FEELING OF URGENCY ON SENEGALESE SIDE THAT NEGOTIATIONS SHOULD BE RAPIDLY CONCLUDED. NDOYE HIMSELF DEPARTS AUGUST 1 FOR MONTH OF LEAVE.

5. TRANSPORT DIRECTOR EXPRESSED APPRECIATION FOR U.S. SUPPORT OF SENEGALESE POSITION IN DAKAR FIR DISCUSSIONS

IN ICAO. HE ATTRIBUTED CAPE VERDIAN POSITION TO POLITICAL  
MOTIVES, BAD ADVICE OF PORTUGUESE TECHNICIANS, AND  
MISUNDERSTANDING OF ECONOMIC AND TECHNICAL IMPLICATIONS  
OF FIR OPERATION. HE SAID ICAO PRESIDENT ASSAD KOTAITE  
WOULD BE COMING TO SENEGAL AGAIN IN OCTOBER IN EFFORT TO  
MEDIATE BETWEEN SENEGAL AND CAPE VERDE. NDOYE SAW INTEGRA-  
TION OF CAPE VERDE INTO ASECNA AS KEY TO FINAL SOLUTION.  
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## Message Attributes

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**Review Markings:**  
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